

Message Text

CONFIDENTIAL

PAGE 01 STATE 273267

12

ORIGIN EUR-12

INFO OCT-01 IO-10 ISO-00 ACDA-05 CIAE-00 DODE-00 PM-03

H-01 INR-05 L-02 NSAE-00 NSC-05 PA-01 RSC-01 PRS-01

SP-02 SS-15 USIA-06 AEC-05 /075 R

DRAFTED BY EUR/RPM:JSDAVISON:PM:DCAMITTA:RM

APPROVED BY EUR:JAARMITAGE

ACDA:TJHIRSCHFELD

OSD:JO'SHAUGHNESSY

JCS:GEN.GEORGI

C:WSHINN

L/EUR:DSMALL

S/S: JMEALUM

----- 047893

R 130027Z DEC 74

FM SECSTATE WASHDC

TO USMISSION GENEVA

INFO ALL NATO CAPITALS

AMEMBASSY MOSCOW

USMISSION NATO

USNMR SHAPE

CINCLANT

USLOSACLANT

USCINCEUR

USDOCOSOUTH

C O N F I D E N T I A L STATE 273267

E.O. 11652: GDS

TAGS: PFOR, PARM, CSCE

SUBJECT: CSCE: CBMS TURKISH AREA PROBLEM

REF: GENEVA 7260

GENEVA FOR USDEL CSCE

1. WE WELCOME BRITISH INITIATIVE IN PROPOSING LANGUAGE

CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 273267

WHICH WILL ENCOURAGE DISCUSSION OF TURKISH AREA PROBLEM

WITHIN NATO CAUCUS AND AGREE WITH TACTICAL APPROACH OF USDEL
OUTLINED IN PARA 6 REFTTEL.

2. WHILE WE FIND ALTERNATIVES PROPOSED BY THE UK A MOST
USEFUL CONTRIBUTION TO CAUCUS DISCUSSIONS, WE HAVE
STRONG RESERVATIONS ABOUT DROPPING "MENTALLY REGISTERED"
PHRASE: "AS WELL AS, IF APPLICABLE, IN THE ADJOINING
(ADJACENT) SEA AND AIR SPACE." WHILE LATTER LANGUAGE NOT
IDEAL, IT IS A USEFUL WAY OF EXCLUDING INDEPENDENT AIR AND
NAVAL MANEUVERS AND WE DO NOT WANT TO SACRIFICE IT AT THIS
STAGE OF CBMS NEGOTIATIONS. (STATE 223396)

3. WE ASSUME ALLIES WILL CONTINUE TO BEAR IN MIND IN CAUCUS
DISCUSSIONS THAT FORMULATION, WHILE MEETING TURKISH CONCERNS,
SHOULD ALSO BE FRAMED WITH AN EYE TO BEING NEGOTIABLE WITH
THE SOVIETS. CONSEQUENTLY, AN IMPORTANT QUESTION IS WHETHER
A FORMULATION SHOULD BE MADE SPECIFICALLY APPLICABLE TO

TURKEY OR SHOULD HAVE MORE GENERAL APPLICATION. A
GENERALLY APPLICABLE RULE MIGHT BE MORE ATTRACTIVE TO THE
SOVIETS AND AVOID SOVIET COUNTER-DEMANDS THAT COULD ARISE
FROM A FORMULATION INCORPORATING SPECIAL EXCEPTIONS FOR
TURKEY. ONE SUCH GENERAL FORMULATION MIGHT BE:

"PARTICIPATING STATES WHICH HAVE EUROPEAN AND NON-EUROPEAN
FRONTIERS (NATURE OF COMMITMENT) NOTIFY MANEUVERS WHICH
TAKE PLACE WITHIN AN AREA BOUNDED BY A LINE
DRAWN () KMS FROM THEIR WESTERN BORDERS AND (NATURE OF
COMMITMENT) NOTIFY MANEUVERS WITHIN AN AREA BOUNDED BY A
LINE DRAWN () KMS FROM BORDERS THEY SHARE WITH EACH
OTHER."

USDEL MAY, AT ITS DISCRETION, SUGGEST TO UK AND TURKEY,
AND SUBSEQUENTLY TO NATO CAUCUS, THIS FORMULATION AS AN
AID TO DISCUSSION, MAKING IT CLEAR THAT IT IS NOT
NECESSARILY A PREFERRED US APPROACH.

4. WE ARE HOPEFUL THAT CAUCUS DISCUSSIONS WILL HELP
CLARIFY ALLIED AND TURKISH THINKING ON THE AREA PROBLEM,
WHICH WILL IN TURN CONTRIBUTE TO OUR EVALUATION OF POSSIBLE
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 273267

SOLUTIONS. ACCORDINGLY, WE WOULD APPRECIATE USDEL'S
ANALYSIS OF THIS ISSUE, INCLUDING, IF POSSIBLE, RESPONSES
TO THE FOLLOWING:

A) ARE TURKS TAKING A POSITION THAT TURKEY LIES ENTIRELY
"IN EUROPE"? ALL UK ALTERNATIVES SEEM TO IMPLY THIS.

B) HOW STRONG IS TURKISH DESIRE TO COVER SOVIET BLACK SEA

AND CAUCASUS AREAS, IN ADDITION TO SOVIET WESTERN BOUNDARY AREA? ARE THE TURKS WILLING TO ACCEPT A FULLY RECIPROCAL APPLICATION TO THE USSR AND TURKEY IN THE BLACK SEA AND CAUCASUS AREAS? WOULD TURKS BE AMENABLE TO NO OR SHARPLY LIMITED APPLICATION OF CBMS ALONG SOUTHERN BORDERS OF USSR IF CORRESPONDING PORTIONS OF TURKEY ARE LIKEWISE EXCLUDED?

C) HOW STRONGLY DO OTHER ALLIES FEEL THAT SOVIET BLACK SEA AND CAUCASUS AREAS BE COVERED? WOULD THEY BE WILLING TO EXCLUDE ALL AREAS OF THE USSR OTHER THAN WESTERN BOUNDARY AREA? IF YES, HOW STRONGLY ARE THEY WILLING TO FIGHT FOR TURKISH EXCEPTIONS?

D) HOW STRONG IS THE TURKISH DESIRE TO EXCLUDE THEIR NON-EUROPEAN FRONTIERS (I.E., WITH IRAN, IRAQ, AND SYRIA). IF

THE TURKS COULD OBTAIN THIS EXCEPTION, WOULD THEY BE WILLING TO ABANDON THEIR DESIRE TO COVER SOVIET BLACK SEA AND CAUCASUS AREAS? WHAT ARE TURKISH PREFERENCES AS BETWEEN THESE OBJECTIVES?

E) WHAT ARE ALLIED ATTITUDES TOWARD THE TURKISH DESIRE TO EXCLUDE NON-EUROPEAN TURKISH FRONTIERS?

G) HOW WOULD TURKS RECONCILE DESIRE TO EXCLUDE AREA FACING CYPRUS WITH THEIR INTEREST IN DOWNPLAYING CYPRUS ISSUE IN GENERAL AT CSCE? WHAT ARE ALLIED ATTITUDES TOWARD THIS PROBLEM? INGERSOLL

CONFIDENTIAL

NNN

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: COLLECTIVE SECURITY, CBMS, MILITARY PLANS, MILITARY EXERCISES, MEETINGS
Control Number: n/a
Copy: SINGLE
Draft Date: 13 DEC 1974
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: CunninFX
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1974STATE273267
Document Source: CORE
Document Unique ID: 00
Drafter: JSDAVISON:PM:DCAMITTA:RM
Enclosure: n/a
Executive Order: GS
Errors: N/A
Film Number: D740362-0304
From: STATE
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1974/newtext/t19741236/aaaabere.tel
Line Count: 144
Locator: TEXT ON-LINE, ON MICROFILM
Office: ORIGIN EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 74 GENEVA 7260
Review Action: RELEASED, APPROVED
Review Authority: CunninFX
Review Comment: n/a
Review Content Flags:
Review Date: 11 JUN 2002
Review Event:
Review Exemptions: n/a
Review History: RELEASED <11 JUN 2002 by kelleyw0>; APPROVED <27 MAR 2003 by CunninFX>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CSCE: CBMS TURKISH AREA PROBLEM
TAGS: PFOR, PARM, TU, NATO, CSCE
To: GENEVA
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005